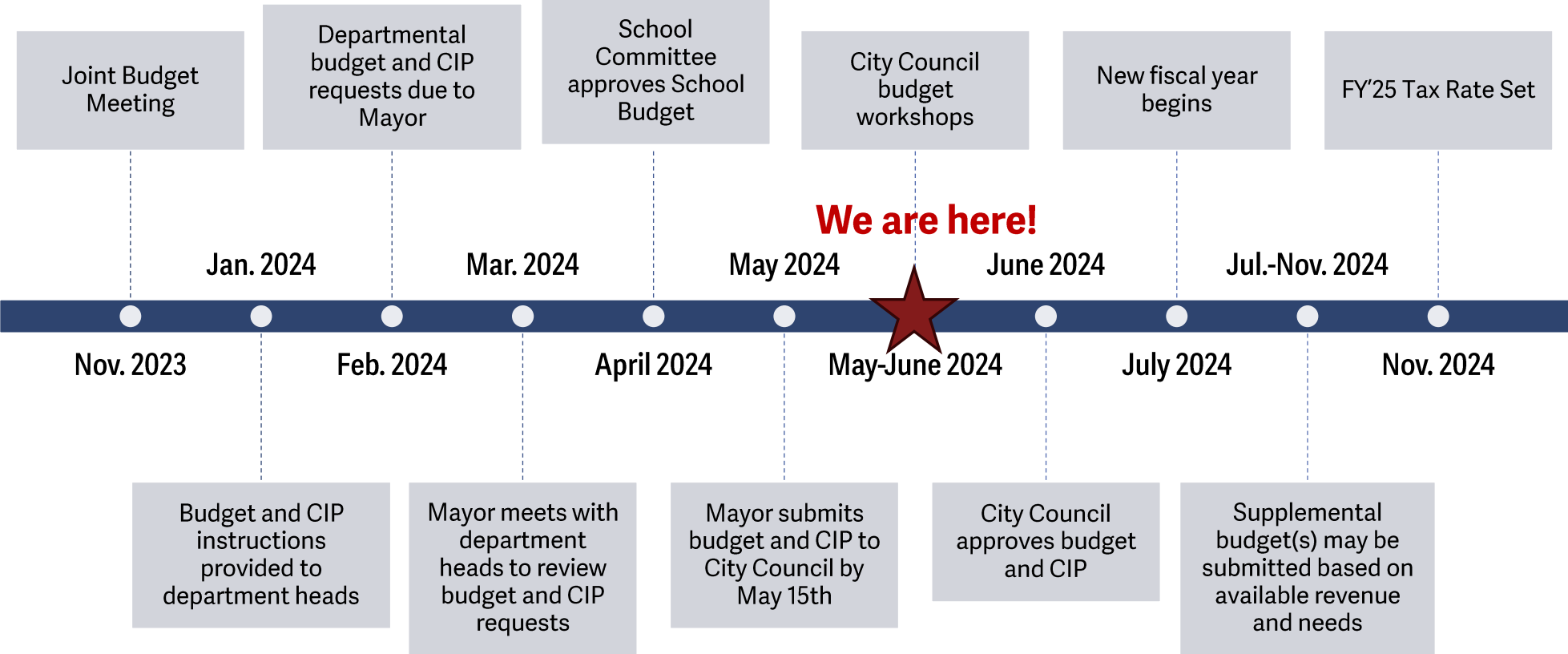


# City of Newburyport FY2025 Budget Proposal

MAY 21, 2024



# FY'25 Budget Timeline

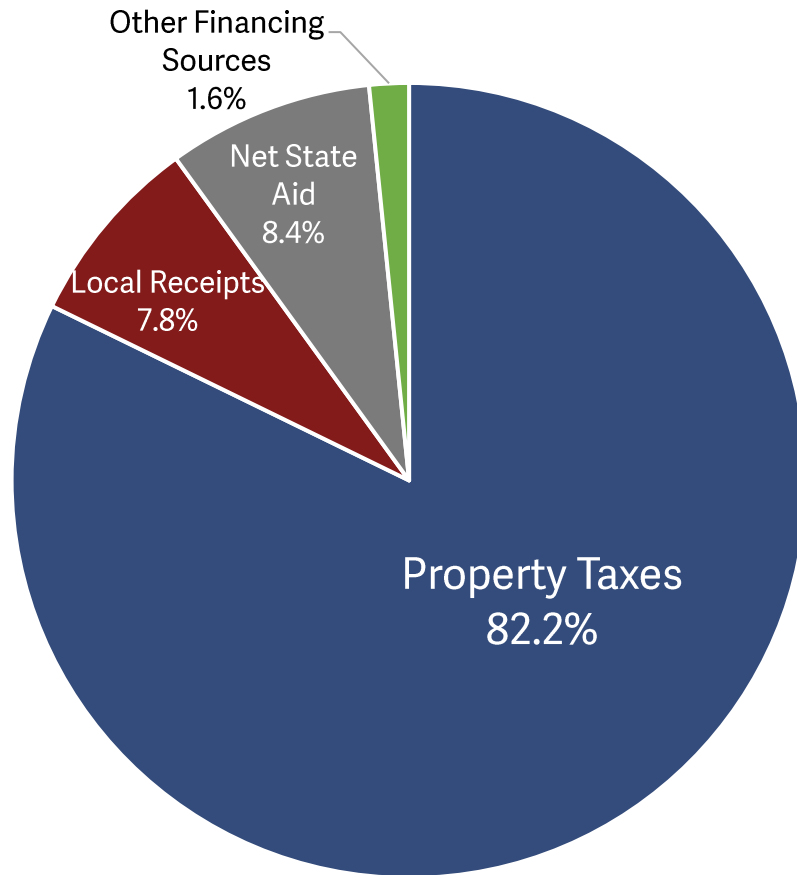


# FY'25 Budget Overview

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Source	FY2024 Original	FY2024 Revised	FY2025 Proposed	\$ Change	% Change
GENERAL FUND	82,713,202	83,018,555	86,695,884	3,677,329	4.4%
WATER ENTERPRISE FUND	6,520,029	6,572,365	6,964,661	392,296	6.0%
SEWER ENTERPRISE FUND	8,071,921	8,143,848	8,294,073	150,225	1.8%
HARBORMASTER ENTERPRISE FUND	538,625	564,439	567,951	3,512	0.6%
<b>TOTAL BUDGETARY FUNDS</b>	<b>97,843,777</b>	<b>98,299,208</b>	<b>102,522,570</b>	<b>4,223,362</b>	<b>4.3%</b>

# FY'25 Revenue Overview



<u>Source</u>	<u>FY2025 Estimate</u>
Property Taxes	\$71,288,283
Local Receipts	\$6,756,616
Net State Aid	\$7,254,857
Other Financing Sources	\$1,414,128*
<b>General Fund Revenue</b>	<b>\$86,713,884</b>
Enterprise Funds	\$15,826,686
<b>Total Revenue</b>	<b>\$102,540,570</b>
<b>FY'25 Proposed Budget</b>	<b>(\$102,522,570)</b>
<b>Remaining/Unallocated</b>	<b>\$18,000</b>

\*Includes transfers from revolving and other funds. Increased from \$1,396,128 in FY'25 budget proposal.

# Property Taxes

	<u>FY2023</u> <u>ACTUAL</u>	<u>FY2024</u> <u>REVISED</u>	<u>FY2025</u> <u>ESTIMATE</u>	<u>FY24 Revised/FY25 Est.</u>	
				<u>\$ Chg.</u>	<u>% Chg.</u>
<b>PROPERTY TAXES</b>					
Prior Year Levy Limit	61,029,959	63,454,590	66,017,422	2,562,832	4.0%
2 ½ % Increase	1,525,749	1,586,365	1,650,436	64,071	4.0%
New Growth	898,882	976,467	800,000	(176,467)	-18.1%
<b>TOTAL LEVY LIMIT</b>	<b>63,454,590</b>	<b>66,017,422</b>	<b>68,467,858</b>	<b>2,450,436</b>	<b>3.7%</b>
Debt Exclusion	3,167,680	3,182,660	3,195,425	12,765	0.4%
<b>TOTAL MAXIMUM LEVY LIMIT</b>	<b><u>66,622,270</u></b>	<b><u>69,200,082</u></b>	<b><u>71,663,283</u></b>	<b><u>2,463,201</u></b>	<b><u>3.6%</u></b>
Excess Levy Capacity	(939,052)	(683,102)	0	683,102	-100.0%
<b>TOTAL TAX LEVY</b>	<b><u>65,683,218</u></b>	<b><u>68,516,980</u></b>	<b><u>71,663,283</u></b>	<b><u>3,146,303</u></b>	<b><u>4.6%</u></b>

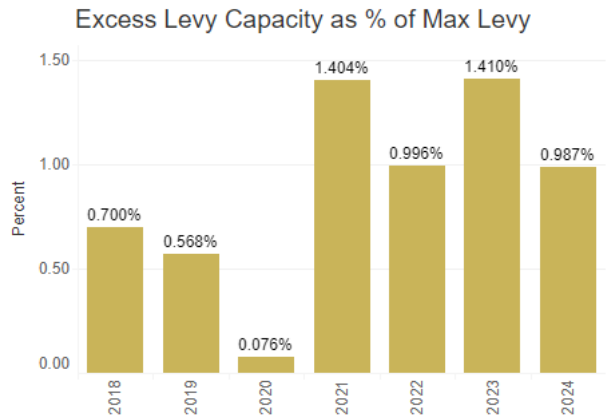
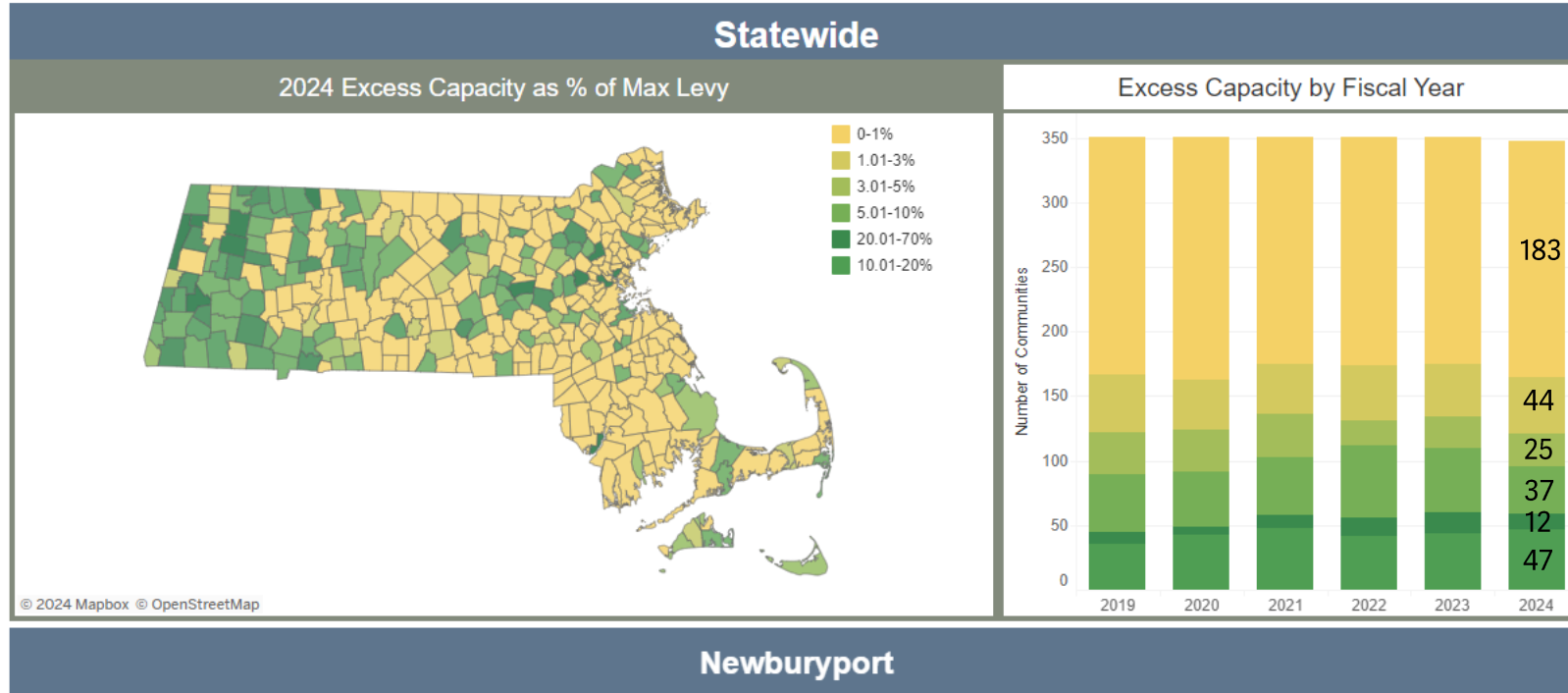
Reserve for Abatements/Exemptions (Overlay) \$ (375,000)

Assumes taxation to maximum levy limit with no excess levy capacity

Estimated Tax Receipts **\$ 71,288,283**

Estimated revenue to fund FY'25 budget

# Excess Levy Capacity Trends



Excess Levy Capacity is the difference between the levy limit and the amount of real and personal property taxes actually levied in a given year. Annually, the board of selectmen or city council must be informed of excess levy capacity and their acknowledgment must be submitted to DOR when setting the tax rate.

Property Tax Levy Data

Levy Data	2018	2019	2020	2021	2022	2023	2024
Maximum Levy	55,181,014	57,479,431	59,556,459	61,898,145	64,201,694	66,622,270	69,200,082
Levy Limit w/o Exclusions	52,014,405	54,300,695	56,390,995	58,726,600	61,029,959	63,454,590	66,017,422
Total Tax Levy	54,794,916	57,152,900	59,511,142	61,029,116	63,562,057	65,683,218	68,516,980
Excess Levy Capacity	386,098	326,531	45,317	869,029	639,637	939,052	683,102

Source:  
<https://www.mass.gov/info-details/trends-in-excess-levy-capacity>

# Average Single-Family Tax Impact

Estimates based on growth in residential (8 to 14%) and commercial/industrial (2 to 8%) values

## 2.5% Increase to Levy Limit (used to balance FY'25 proposed budget)

FY'25 Budgeted Levy at 2.5% increase: \$71,663,283

### Residential Value

		+8%	+10%	+12%	+14%
CIP Value	+2%	\$9,898	\$9,916	\$9,933	\$9,949
	+4%	\$9,879	\$9,897	\$9,914	\$9,931
	+6%	\$9,861	\$9,879	\$9,896	\$9,913
	+8%	\$9,842	\$9,860	\$9,878	\$9,895
					Median = \$9,897

### Residential Value

		+8%	+10%	+12%	+14%
CIP Value	+2%	\$489	\$506	\$523	\$540
	+4%	\$470	\$487	\$505	\$521
	+6%	\$451	\$469	\$486	\$503
	+8%	\$432	\$450	\$468	\$486
					Median = \$487

## vs. 2.0% Increase to Levy Limit (for comparison)

FY'25 Estimated Levy at 2.0% increase: \$71,333,195

Change to Budget (Revenue ↑ or Expense ↓): -\$330,088

### Residential Value

		+8%	+10%	+12%	+14%
CIP Value	+2%	\$9,853	\$9,870	\$9,887	\$9,903
	+4%	\$9,834	\$9,852	\$9,869	\$9,885
	+6%	\$9,815	\$9,833	\$9,851	\$9,867
	+8%	\$9,796	\$9,815	\$9,832	\$9,850
					Median = \$9,851

### Residential Value

		+8%	+10%	+12%	+14%
CIP Value	+2%	\$443	\$460	\$477	\$494
	+4%	\$424	\$442	\$459	\$476
	+6%	\$405	\$423	\$441	\$458
	+8%	\$387	\$405	\$423	\$440
					Median = \$441

FY'25 Annual Tax Bill

Change from FY'24 Tax Bill

Every \$100,000 change to the budget = average single-family tax bill change of \$14/year

Savings of \$46/year

# Average Single-Family Tax Impact

Chart used in tax rate setting process\*

Budgetary reductions or new revenue needed to afford lower tax rate

**\$ Change in Tax Bill from FY2024**

FY'24 Value: \$943,800  
 FY'24 Tax Bill: \$9,410

FY'25  
 Proposed  
 Budget

<b>Amount Needed:</b>		<b>\$165,044</b>	<b>\$330,087</b>	<b>\$495,131</b>	<b>\$660,174</b>	<b>\$825,218</b>	<b>\$990,261</b>	<b>\$1,155,305</b>	<b>\$1,320,348</b>	<b>\$1,485,392</b>	<b>\$1,650,436</b>	
<u>CIP Shift</u>	<u>% Defrayed</u>	0.00%	0.25%	0.50%	0.75%	1.00%	1.25%	1.50%	1.75%	2.00%	2.25%	2.50%
0.00	\$474	\$453	\$432	\$401	\$380	\$360	\$339	\$318	\$287	\$266	\$245	
0.05	\$422	\$401	\$370	\$349	\$328	\$308	\$287	\$256	\$235	\$214	\$193	
0.10	\$370	\$339	\$318	\$297	\$277	\$256	\$235	\$204	\$183	\$162	\$142	
0.15	\$308	\$287	\$266	\$245	\$225	\$204	\$173	\$152	\$131	\$110	\$90	
0.20	\$256	\$235	\$214	\$193	\$173	\$142	\$121	\$100	\$79	\$59	\$38	
0.25	\$204	\$183	\$162	\$142	\$110	\$90	\$69	\$48	\$27	\$7	-\$14	
0.30	\$152	\$131	\$100	\$79	\$59	\$38	\$17	-\$4	-\$25	-\$45	-\$66	
0.35	\$100	\$69	\$48	\$27	\$7	-\$14	-\$35	-\$56	-\$76	-\$97	-\$128	
0.40	\$38	\$17	-\$4	-\$25	-\$45	-\$66	-\$87	-\$108	-\$128	-\$160	-\$180	
0.45	-\$14	-\$35	-\$56	-\$76	-\$97	-\$118	-\$139	-\$160	-\$191	-\$211	-\$232	
0.50	-\$66	-\$87	-\$108	-\$128	-\$149	-\$170	-\$191	-\$222	-\$243	-\$263	-\$284	

\*Assumes RO growth of 10% and CIP growth of 5%.



# Estimated Local Receipts

	<u>FY2023</u> <u>ACTUAL</u>	<u>FY2024</u> <u>REVISED</u>	<u>FY2025</u> <u>ESTIMATE</u>	<u>FY24 Revised/FY25 Est.</u> <u>\$ Chg.</u>	<u>% Chg.</u>
<b>LOCAL RECEIPTS</b>					
Motor Vehicle Excise	3,088,609	3,075,752	3,086,616	10,864	0.4%
Other Excise					
a. Meals	856,193	795,250	830,000	34,750	4.4%
b. Room	445,791	445,000	495,000	50,000	11.2%
Pen & Int on Tax & Exc	317,195	317,000	317,000	0	0.0%
Payments in Lieu of Taxes	25,696	25,000	25,000	0	0.0%
Fees	303,754	295,000	300,000	5,000	1.7%
Other Dept. Revenue	74,019	72,500	72,500	0	0.0%
Building Permits	641,515	600,000	610,000	10,000	1.7%
Other Licenses/Permits	403,399	400,000	400,000	0	0.0%
Fines & Forfeits	5,753	5,500	5,500	0	0.0%
Investment Income	543,574	225,000	225,000	0	0.0%
Medicaid Reimbursement	157,897	200,000	200,000	0	0.0%
Miscellaneous Recurring	179,605	179,000	190,000	11,000	6.1%
Miscellaneous Non-Recurring	685,325	200,000	0	(200,000)	-100.0%
<b>TOTAL LOCAL RECEIPTS</b>	<b><u>7,728,325</u></b>	<b><u>6,835,002</u></b>	<b><u>6,756,616</u></b>	<b><u>(78,386)</u></b>	<b><u>-1.1%</u></b>

Estimated revenue to fund FY'25 budget

# Estimated State Aid (Receipts)

PROGRAM	FY2024 Cherry Sheet Estimate	FY2025 Governor's Proposal	FY2025 House Budget Proposal	\$ Change FY24/FY25	% Change FY24/FY25
<b>Education Receipts:</b>					
Chapter 70	5,660,145	5,725,695	5,887,385	227,240	4.0%
Charter Tuition Reimbursement	204,722	200,340	111,672	(93,050)	-45.5%
<b>Offset Receipts:</b>					
School Choice Receiving Tuition	562,887	726,369	726,369	163,482	29.0%
<b>Sub-Total, All Education Items:</b>	<b>6,427,754</b>	<b>6,652,404</b>	<b>6,725,426</b>	<b>297,672</b>	<b>4.6%</b>
<b>General Government:</b>					
Unrestricted Gen Gov't Aid	3,048,937	3,140,406	3,079,426	30,489	1.0%
Veterans Benefits	42,212	40,368	40,368	(1,844)	-4.4%
Exemp: VBS and Elderly	96,013	91,967	91,967	(4,046)	-4.2%
State Owned Land	239,407	240,544	239,601	194	0.1%
<b>Offset Receipts:</b>					
Public Libraries	42,778	43,436	43,436	658	1.5%
<b>Sub-Total, All General Government:</b>	<b>3,469,347</b>	<b>3,556,721</b>	<b>3,494,798</b>	<b>25,451</b>	<b>0.7%</b>
<b>Total Estimated Receipts:</b>	<b>9,897,101</b>	<b>10,209,125</b>	<b>10,220,224</b>	<b>323,123</b>	<b>3.3%</b>

(see note 1)

Note 1: The current state budget proposal includes a minimum Chapter 70 increase of \$104/student X 2,185 = \$227,240

# Estimate State Aid (Charges)

RVCS  
enrollment  
by district  
12/31/23  
(K-8)

Sending District	FY24 Q
AMESBURY	98
BEVERLY	1
BOXFORD	1
GEORGETOWN	2
HAVERHILL	1
NEWBURYPORT	105
PEABODY	1
MASCONOMET	3
PENTUCKET	33
TRITON	43
<b>Total</b>	<b>288</b>

PROGRAM	FY2024 Cherry Sheet Estimate	FY2025 Governor's Proposal	FY2025 House Budget Proposal	\$ Change FY24/FY25	% Change FY24/FY25
<b>State Assessments and Charges:</b>					
Mosquito Control Projects	49,631	51,502	51,511	1,880	3.8%
Air Pollution Districts	8,050	8,251	8,323	273	3.4%
RMV Non-Renewal Surcharge	13,020	16,540	16,540	3,520	27.0%
<b>Sub-Total, State Assessments:</b>	<b>70,701</b>	<b>76,293</b>	<b>76,374</b>	<b>5,673</b>	<b>8.0%</b>
<b>Transportation Authorities:</b>					
Regional Transit	173,715	178,058	178,058	4,343	2.5%
<b>Sub-Total, Transp Authorities:</b>	<b>173,715</b>	<b>178,058</b>	<b>178,058</b>	<b>4,343</b>	<b>2.5%</b>
<b>Tuition Assessments:</b>					
School Choice Sending Tuition	189,361	189,884	190,664	1,303	0.7%
Charter School Sending Tuition	2,165,795	1,958,985	1,750,466	(415,329)	-19.2%
<b>Sub-Total, Tuition Assessments:</b>	<b>2,355,156</b>	<b>2,148,869</b>	<b>1,941,130</b>	<b>(414,026)</b>	<b>-17.6%</b>
<b>Total All Estimated Charges:</b>	<b>2,599,572</b>	<b>2,403,220</b>	<b>2,195,562</b>	<b>(404,010)</b>	<b>-15.5%</b>

(see note 2)

Note 2: The change in Charter School sending tuition is due to a projected decrease in students from 115 to 94 (based on [DESE](#) data)

# Estimated State Aid (Net)

## Total Estimated Local Aid

PROGRAM	FY2024 Cherry Sheet Estimate	FY2025 Governor's Proposal	FY2025 House Budget Proposal	\$ Change FY24/FY25	% Change FY24/FY25
Receipts	9,897,101	10,209,125	10,220,224	323,123	3.3%
Offsets	(605,665)	(769,805)	(769,805)	(164,140)	27.1%
Charges	(2,599,572)	(2,403,220)	(2,195,562)	404,010	-15.5%
<b>Net State Aid</b>	<b>6,691,864</b>	<b>7,036,100</b>	<b>7,254,857</b>	<b>562,993</b>	<b>8.4%</b>

Estimated revenue to fund FY'25 budget

Note: The recently released Senate Ways & Means budget adds +\$66,504 to House figure shown above.

# Other Financing Sources

*Includes Transfers from Revolving, Special Revenue and Enterprise Funds*

Description	Amount
Parking Clerk Budget	575,844
Parking Garage Debt Service	384,194
Highway Downtown Beautification (52409)	15,000
Parks Overtime (51301)	34,000
Parks Maint-Downtown (52405)	11,500
Parks Supplies-Downtown (52401)	7,250
<b>Transfer From Paid Parking Fund</b>	<b>1,027,788</b>
Highway Downtown Parklets (52251)	18,000
<b>Transfer From Parklet Stabilization Fund</b>	<b>18,000</b>
Rec & Youth Admin Assistant (51164)	41,857
Rec & Youth Activities Coordinators (51190)	96,223
Rec & Youth Registration Software (53002)	8,500
<b>Transfer From Recreational Revolving Fund</b>	<b>146,580</b>

Description	Amount
Parks Maint-Waterfront (52425)	20,000
Parks Supplies-Waterfront (54250)	5,000
<b>Transfer From Waterfront Parking Fund</b>	<b>25,000</b>
Information Technology Budget	794,686
Less General Fund	(597,926) 75.2%
Net Charge to Enterprise Funds	196,760
<b>Transfer from Water Enterprise Fund</b>	<b>84,788</b> 10.7%
<b>Transfer from Sewer Enterprise Fund</b>	<b>104,969</b> 13.2%
<b>Transfer from Harbormaster Enterprise Fund</b>	<b>7,004</b> 0.9%
(based on % share of FY'24 budget)	
<b>Total Budgeted Transfers</b>	<b>1,414,128*</b>

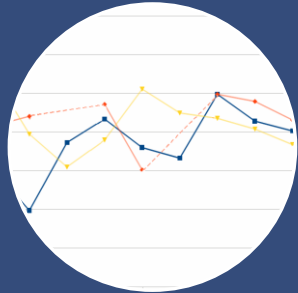
**Estimated revenue to fund FY'25 budget**

\*Increased from \$1,396,128 in FY'25 budget proposal.

# Revenue Estimate *Will* Change

If estimated revenue is **lower** than expected...

Mayor would propose a supplemental budget reduction or recommend appropriation from other available funds



Estimates subject to change based on new information



State Aid estimate will likely change as the state budget process goes on



New growth was estimated at \$800,000; will be finalized in the fall (usually November)

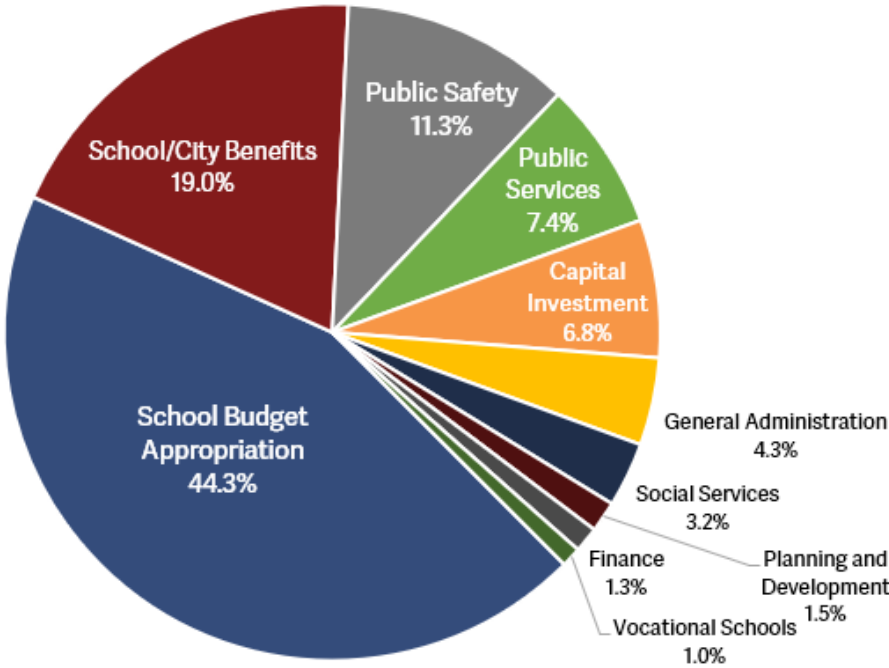
If estimated revenue is **higher** than expected...

Mayor can propose a supplemental budget, otherwise any unallocated revenue decreases the amount raised through the tax rate

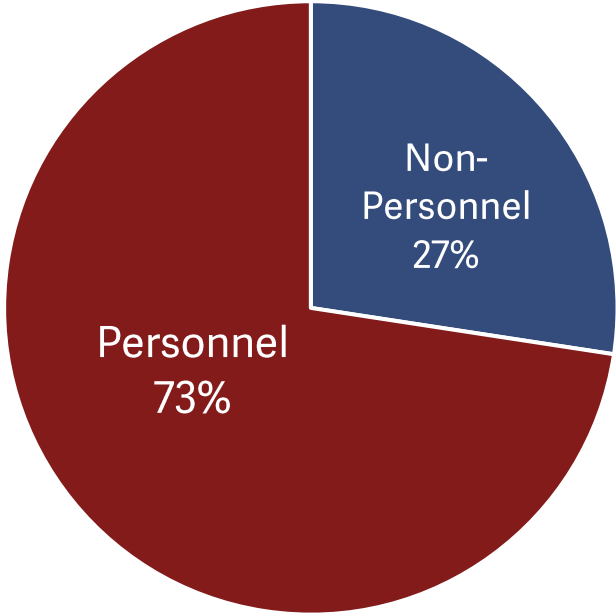


# FY'25 Expense Overview

**General Fund by Cost Center**



**General Fund by Category**



# Personnel Costs: Wage Increases

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**Unless stipulated otherwise by employment contract or City Charter, the following increases are budgeted for FY2025:**

- *NEPBA Local 30 (Patrol officers): 3.5% increase*
- *Teamsters # 170 Administrative/Professionals: 2.75% plus step increases (3% average)*
- *Newburyport Teachers Association: 2% cost of living increase plus longevity pay, step and column changes*
- *Instructional Assistants Union: 3% plus step increases*
- *AFSCME #93 (School Employees): 3% increase plus step increases*
- *Non-Union Staff (School Employees): 3% increase*
- *Non-Union Staff (City Employees): 3% increase*
  - *Impact to General Fund for every 0.5% change = \$10,765*



# Personnel Costs: Expired Contracts

---

**The following collective bargaining agreements have or will expire on June 30, 2024:**

- *NEPBA Local 31 (Superior officers)* – 8 employees
- *International Association of Firefighters* – 37 employees
- *AFSCME #93 (City Employees)* – 85 employees
- *Teamsters # 170 Department Heads* – 16 employees

A contingency is being carried to fund these four contracts when they settle:

<b>Source</b>	<b>Amount</b>
General Fund	\$405,000
Water Enterprise Fund	\$65,000
Sewer Enterprise Fund	\$75,000
Harbormaster Enterprise Fund	\$7,500
<b>Total Contingency</b>	<b>\$552,500</b>

# Personnel Costs: Headcount

---

**The following changes in headcount were made in the FY'25 proposed budget:**

-0.7 FTE financial analyst

+0.3 FTE administrative assistant in Clerk's Office

+0.1 FTE increase to public health nurse

<b>Office/Position</b>	<b>FTE #</b>
Finance Department	-0.7
City Clerk's Office	0.3
Health Nurse	0.1
<b>Net FTE Change</b>	<b>-0.3</b>

# Personnel Costs: Budgeting Basis

---

To avoid so-called “payroll creep,” the City budgets based on the exact number of work days in each fiscal year. For FY’24 there were 260 days, but for FY’25 there are 261 days. For that reason, all accounts that pay salaries/wages for employees will show an automatic increase of (1/260th) or 0.4% to factor in the additional day on top of any annual increase.

For example: 3.0% rate increase + 0.4% additional day = 3.4% budgetary increase

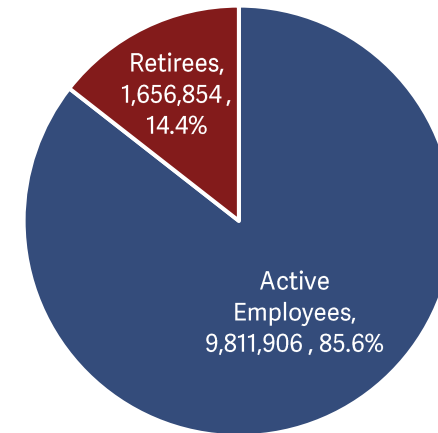
<b>FY</b>	<b>Start</b>	<b>End</b>	<b>Days</b>
2025	7/1/2024	6/30/2025	261
2026	7/1/2025	6/30/2026	261
2027	7/1/2026	6/30/2027	261
2028	7/1/2027	6/30/2028	262
2029	7/1/2028	6/30/2029	260
2030	7/1/2029	6/30/2030	260
2031	7/1/2030	6/30/2031	261
2032	7/1/2031	6/30/2032	262

# Health Insurance Costs

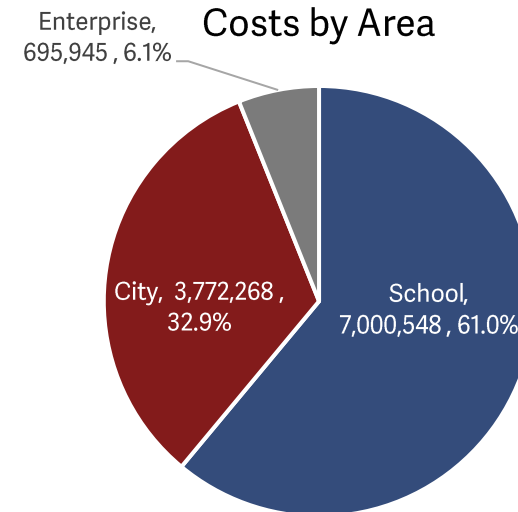
## Projected Employer Cost by Status/ Type

Department	Status	Health	Dental	Life	Total
School	Employees	5,938,710	32,455	25,828	5,996,993
School	Retirees	988,303	-	15,252	1,003,555
City	Employees	3,190,306	17,008	19,743	3,227,056
City	Retirees	530,222	-	14,990	545,212
Enterprise	Employees	582,145	3,272	2,440	587,857
Enterprise	Retirees	105,998	-	2,090	108,088
<b>Total</b>		<b>11,335,684</b>	<b>52,735</b>	<b>80,342</b>	<b>11,468,761</b>

## Costs by Employee Status

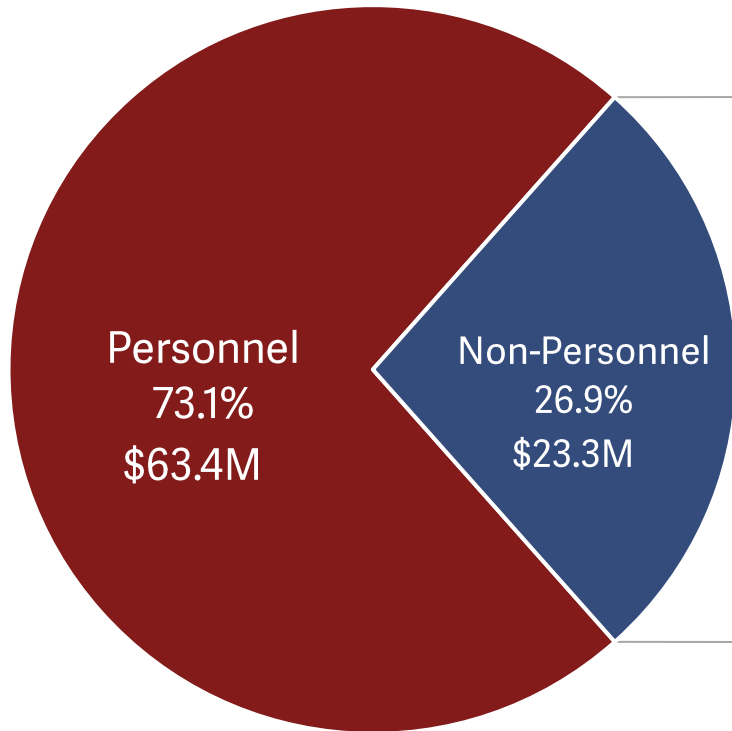


## Costs by Area

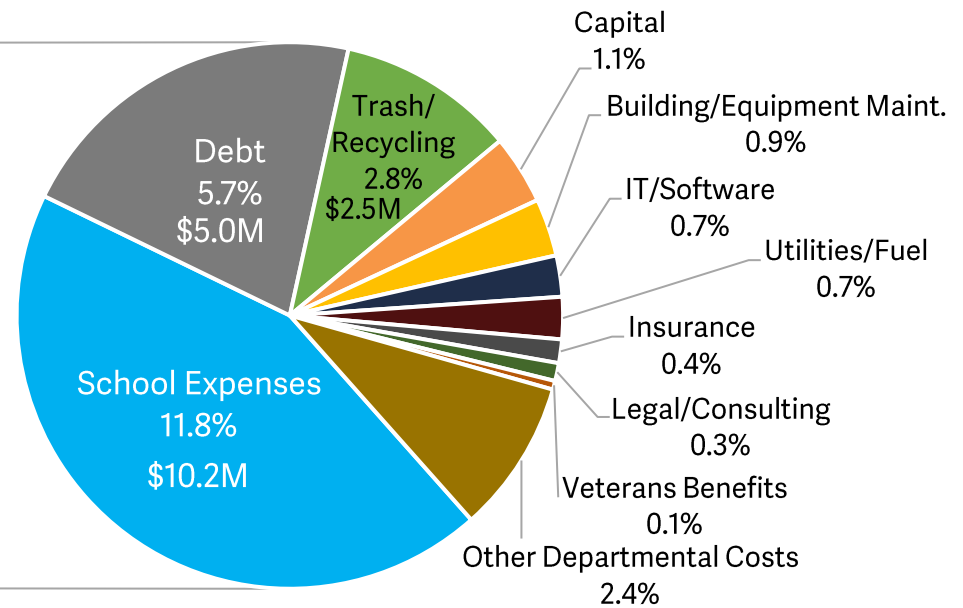


# Non-Personnel Costs

## General Fund Budget



## Non-Personnel Costs



# Debt Service Budget (General Fund)

## Ordinary (Within Levy) Debt Service (5/16/2024)

## Outstanding Debt

Date	Principal	Interest	Total P+I
06/30/2025	765,000.00	509,712.52	1,274,712.52
06/30/2026	685,000.00	480,775.02	1,165,775.02
06/30/2027	715,000.00	451,350.02	1,166,350.02
06/30/2028	740,000.00	419,912.52	1,159,912.52
06/30/2029	785,000.00	387,412.52	1,172,412.52
06/30/2030	805,000.00	357,750.02	1,162,750.02
06/30/2031	705,000.00	328,587.52	1,033,587.52
06/30/2032	725,000.00	302,987.52	1,027,987.52
06/30/2033	750,000.00	279,387.52	1,029,387.52
06/30/2034	780,000.00	254,792.52	1,034,792.52
06/30/2035	810,000.00	228,715.02	1,038,715.02
06/30/2036	835,000.00	201,590.02	1,036,590.02
06/30/2037	865,000.00	173,517.52	1,038,517.52
06/30/2038	715,000.00	144,950.02	859,950.02
06/30/2039	735,000.00	120,450.02	855,450.02
06/30/2040	765,000.00	95,200.02	860,200.02
06/30/2041	685,000.00	68,868.78	753,868.78
06/30/2042	710,000.00	43,837.52	753,837.52
06/30/2043	415,000.00	17,487.54	432,487.54
06/30/2044	75,000.00	2,993.76	77,993.76
06/30/2045	20,000.00	850.00	20,850.00
06/30/2046	20,000.00	425.00	20,425.00
<b>Total</b>	<b>\$14,860,000.00</b>	<b>\$5,410,424.44</b>	<b>\$20,270,424.44</b>

### Par Amounts Of Selected Issues

September 24 2015 -World War Memorial Stadium Multipurp Field (I).....	820,000.00
September 24 2015 -Fire Trucks (I).....	215,000.00
September 29 2016 -Remodeling Former Central Fire Station (I).....	298,318.00
September 29 2016 -Drainage (I).....	281,682.00
April 19 2018 -Parking Facility- Planning & Design (I).....	540,000.00
April 19 2018 -Parking Facility- Land Acquisition (I).....	1,850,000.00
April 19 2018 -Parking Facility- Construction (I).....	2,705,000.00
April 17 2019 -Intermodal Transit Parking Facility (I).....	440,000.00
April 17 2019 -Drainage (I).....	390,000.00
January 8 2021 Private Vehicle Loan (I).....	15,000.00
May 26 2021 -Various Roof Replacement- General (I).....	390,000.00
May 26 2021 -Pumper Truck & Aerial Ladder Truck (I).....	1,300,000.00
May 25 2022 -Phillips Drive Drainage - Road & Sidewalk (I).....	1,405,000.00
May 25 2022 -West End Fire Station Design & Construction (I).....	3,845,000.00
May 25 2022 -West End Fire Station Land Acquisition (I).....	365,000.00
<b>TOTAL.....</b>	<b>14,860,000.00</b>

<b>Current Obligation</b>	<b>1,274,713</b>
<b>West End Fire Station *</b>	<b>285,000</b>
<b>Bulkhead *</b>	<b>60,000</b>
<b>Streets/sidewalks*</b>	<b>137,000</b>
<b>Total FY'25 Budget</b>	<b>1,756,713</b>

\* Amounts subject to change pending June 2024 bond sale.

# Major Budgetary Highlights (General Fund)

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- No new headcounts proposed (0.3 FTE reduction)
- School appropriation **+\$1,643,116** based on SC recommended budget
- Contractual wage increases **+\$684,423** including contingency for open contracts
- Health insurance **+\$403,500** due to rate increases and enrollment/plan selection
- Retirement appropriation **+\$215,536** based on funding schedule
- Increased funding for streets and sidewalks:
  - Renamed “sidewalks” account to “streets/sidewalks,” which we aim to increase each year to eventually eliminate the need to borrow for this purpose **+\$282,500** (included shifting \$150,000 in funding from the pedestrian/safety improvements line item)
  - Created new line item for “traffic signal improvements” to fix/improve traffic signals that require assistance from an outside contractor **+\$15,000**
- Solid waste **+\$200,000** due to new hauling contract and increased costs
- Debt service **+\$153,866** due to new debt for streets/sidewalks and bulkhead

*Above represents **\$3,447,941 (94%)** of the \$3,677,329 total increase to the general fund*

# 10-Year Forecasting: Revenue (General Fund)

## Revenue Projection

	<i>GROWTH RATE</i>	<i>FY 2021 ACTUAL</i>	<i>FY 2022 ACTUAL</i>	<i>FY 2023 ACTUAL</i>	<i>FY 2024 REVISED</i>	<i>FY 2025 ESTIMATE</i>	<i>FY 2026 PROJECTED</i>	<i>FY 2027 PROJECTED</i>	<i>FY 2028 PROJECTED</i>	<i>FY 2029 PROJECTED</i>	<i>FY 2030 PROJECTED</i>	<i>FY 2031 PROJECTED</i>	<i>FY 2032 PROJECTED</i>	<i>FY 2033 PROJECTED</i>	<i>FY 2034 PROJECTED</i>
<b>PROPERTY TAXES</b>															
Prior Year Levy Limit	3.7%	56,390,995	58,726,600	61,029,959	63,454,590	66,017,422	68,467,858	71,004,554	73,625,293	76,332,691	79,129,442	82,018,324	85,002,194	88,083,996	91,266,762
2 1/2 % Increase	3.7%	1,409,775	1,468,165	1,525,749	1,586,365	1,650,436	1,711,696	1,775,114	1,840,632	1,908,317	1,978,236	2,050,458	2,125,055	2,202,100	2,281,669
New Growth	2.7%	925,830	835,194	898,882	976,467	800,000	825,000	845,625	866,766	888,435	910,646	933,412	956,747	980,666	1,005,182
<b>TOTAL LEVY LIMIT</b>	3.7%	<b>58,726,600</b>	<b>61,029,959</b>	<b>63,454,590</b>	<b>66,017,422</b>	<b>68,467,858</b>	<b>71,004,554</b>	<b>73,625,293</b>	<b>76,332,691</b>	<b>79,129,442</b>	<b>82,018,324</b>	<b>85,002,194</b>	<b>88,083,996</b>	<b>91,266,762</b>	<b>94,553,613</b>
Debt Exclusion	0.1%	3,171,545	3,171,735	3,167,680	3,182,660	3,195,425	3,230,640	3,228,003	3,222,353	3,211,785	3,196,555	3,059,730	3,004,905	3,009,155	3,009,156
<b>TOTAL LEVY LIMIT</b>	3.5%	<b>61,898,145</b>	<b>64,201,694</b>	<b>66,622,270</b>	<b>69,200,082</b>	<b>71,663,283</b>	<b>74,235,194</b>	<b>76,853,296</b>	<b>79,555,043</b>	<b>82,341,227</b>	<b>85,214,879</b>	<b>88,061,924</b>	<b>91,088,901</b>	<b>94,275,917</b>	<b>97,562,769</b>
Excess Levy Capacity (1)	0.0%	-869,029	-639,637	-939,052	-683,102	0	0	0	0	0	0	0	0	0	0
<b>TOTAL TAX LEVY</b>	3.5%	<b>61,029,116</b>	<b>63,562,057</b>	<b>65,683,218</b>	<b>68,516,980</b>	<b>71,663,283</b>	<b>74,235,194</b>	<b>76,853,296</b>	<b>79,555,043</b>	<b>82,341,227</b>	<b>85,214,879</b>	<b>88,061,924</b>	<b>91,088,901</b>	<b>94,275,917</b>	<b>97,562,769</b>
<b>LOCAL RECEIPTS</b>															
Motor Vehicle Excise	3.0%	2,874,396	2,979,353	3,088,609	3,075,752	3,086,616	3,179,215	3,274,591	3,372,829	3,474,014	3,578,234	3,685,581	3,796,149	3,910,033	4,027,334
Other Excise															
a. Meals	3.0%	569,637	764,549	856,193	795,250	830,000	854,900	880,547	906,963	934,172	962,197	991,063	1,020,795	1,051,419	1,082,962
b. Room	3.0%	242,075	426,193	445,791	445,000	495,000	509,850	525,146	540,900	557,127	573,841	591,056	608,788	627,051	645,863
Pen & Int on Tax & Exc	2.5%	332,363	330,142	317,195	317,000	317,000	324,925	333,048	341,374	349,909	358,656	367,623	376,813	386,234	395,890
Payments in Lieu of Taxes	0.0%	27,196	27,924	25,696	25,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000
Fees	2.5%	298,646	247,606	303,754	295,000	300,000	307,500	315,188	323,067	331,144	339,422	347,908	356,606	365,521	374,659
Other Dept. Revenue	2.5%	72,014	75,865	74,019	72,500	72,500	74,313	76,170	78,075	80,026	82,027	84,078	86,180	88,334	90,543
Building Permits	2.5%	745,030	1,028,352	641,515	600,000	610,000	625,250	640,881	656,903	673,326	690,159	707,413	725,098	743,226	761,806
Other Licenses/Permits	2.5%	200,553	320,970	403,399	400,000	400,000	410,000	420,250	430,756	441,525	452,563	463,877	475,474	487,361	499,545
Fines & Forfeits	2.5%	4,898	6,708	5,753	5,500	5,500	5,638	5,778	5,923	6,071	6,223	6,378	6,538	6,701	6,869
Investment Income	2.5%	59,770	45,382	543,574	225,000	225,000	230,625	236,391	242,300	248,358	254,567	260,931	267,454	274,141	280,994
Medicaid Reimbursement	2.5%	115,227	285,482	157,897	200,000	200,000	205,000	210,125	215,378	220,763	226,282	231,939	237,737	243,681	249,773
Miscellaneous Recurring	3.2%	100,646	241,413	179,605	179,000	190,000	200,000	205,000	210,125	215,378	220,763	226,282	231,939	237,737	243,681
Miscellaneous Non-Recurring	0.0%	117,454	432,208	685,325	200,000	0	0	0	0	0	0	0	0	0	0
<b>TOTAL LOCAL RECEIPTS</b>	2.8%	<b>5,760,138</b>	<b>7,212,147</b>	<b>7,728,325</b>	<b>6,835,002</b>	<b>6,756,616</b>	<b>6,952,215</b>	<b>7,148,115</b>	<b>7,349,594</b>	<b>7,556,813</b>	<b>7,769,934</b>	<b>7,989,129</b>	<b>8,214,571</b>	<b>8,446,439</b>	<b>8,684,917</b>
<b>TOTAL NET STATE AID</b>	3.0%	<b>4,879,892</b>	<b>4,909,318</b>	<b>5,588,785</b>	<b>6,691,864</b>	<b>7,254,857</b>	<b>7,472,503</b>	<b>7,696,678</b>	<b>7,927,578</b>	<b>8,165,405</b>	<b>8,410,368</b>	<b>8,662,679</b>	<b>8,922,559</b>	<b>9,190,236</b>	<b>9,465,943</b>
<b>OTHER FINANCING SOURCES</b>		<b>886,924</b>	<b>1,027,623</b>	<b>2,197,517</b>	<b>1,655,591</b>	<b>1,414,128</b>	<b>1,437,784</b>	<b>1,463,471</b>	<b>1,484,064</b>	<b>1,525,055</b>	<b>1,545,208</b>	<b>1,576,041</b>	<b>1,602,270</b>	<b>1,629,062</b>	<b>1,661,435</b>
<b>RESERVE FOR ABATEMENT</b>		<b>-311,489</b>	<b>-353,461</b>	<b>-330,001</b>	<b>-336,934</b>	<b>-375,000</b>	<b>-371,176</b>	<b>-384,266</b>	<b>-397,775</b>	<b>-411,706</b>	<b>-426,074</b>	<b>-440,310</b>	<b>-455,445</b>	<b>-471,380</b>	<b>-487,814</b>
<b>TOTAL REVENUE</b>	3.4%	<b>72,244,580</b>	<b>76,357,684</b>	<b>80,867,844</b>	<b>83,362,502</b>	<b>86,713,884</b>	<b>89,726,519</b>	<b>92,777,293</b>	<b>95,918,505</b>	<b>99,176,794</b>	<b>102,514,315</b>	<b>105,849,463</b>	<b>109,372,856</b>	<b>113,070,274</b>	<b>116,887,251</b>

(1) Projection assumes taxation to maximum levy limit.



# 10-Year Forecasting: Expenses (General Fund)

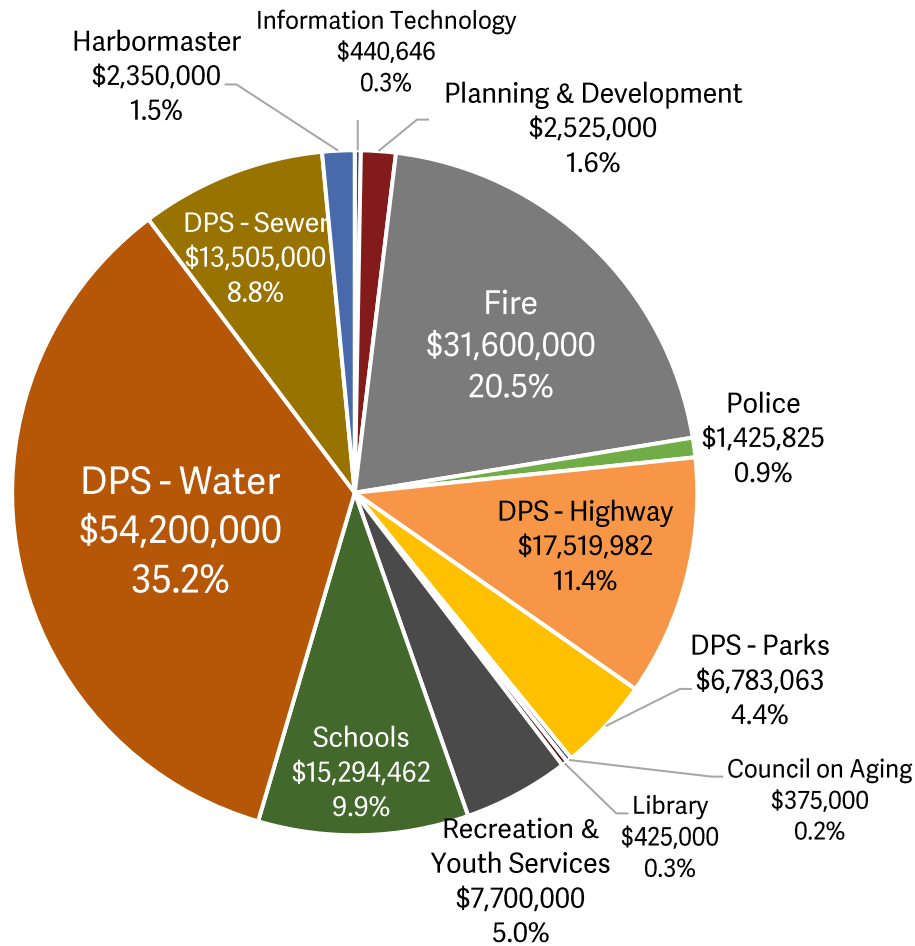
## Expenditure Projection

		FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032	FY 2033	FY 2034
		ACTUAL	ACTUAL	ACTUAL	REVISED	PROPOSED	PROJECTED	PROJECTED	PROJECTED	PROJECTED	PROJECTED	PROJECTED	PROJECTED	PROJECTED	PROJECTED
General Administration	2.6%	2,219,851	2,534,021	2,773,864	3,369,195	3,739,395	3,837,782	3,938,758	4,042,391	4,148,750	4,257,908	4,369,938	4,484,915	4,602,918	4,724,025
Finance	3.0%	1,096,424	995,489	1,012,932	1,096,815	1,086,368	1,118,567	1,151,722	1,185,858	1,221,007	1,257,197	1,294,460	1,332,828	1,372,333	1,413,009
Public Safety	2.9%	10,223,286	10,550,049	11,086,166	9,740,509	9,813,301	10,099,358	10,393,753	10,696,729	11,008,537	11,329,435	11,659,687	11,999,565	12,349,351	12,709,333
Public Services	2.8%	3,072,368	3,539,860	3,704,246	5,971,889	6,372,979	6,553,830	6,739,813	6,931,074	7,127,763	7,330,033	7,538,043	7,751,956	7,971,939	8,198,165
Planning and Development	3.0%	976,541	1,090,822	1,146,862	1,212,147	1,317,460	1,356,517	1,396,732	1,438,139	1,480,774	1,524,673	1,569,873	1,616,413	1,664,333	1,713,673
Social Services	2.9%	2,209,788	2,416,058	2,420,731	2,633,962	2,758,092	2,837,935	2,920,091	3,004,625	3,091,605	3,181,104	3,273,194	3,367,950	3,465,448	3,565,770
Public Schools	3.1%	32,072,564	33,485,466	33,872,114	36,733,619	38,376,735	39,566,414	40,792,973	42,057,555	43,361,339	44,705,540	46,091,412	47,520,246	48,993,374	50,512,168
Vocational Schools	2.8%	740,858	767,708	750,632	753,018	846,052	869,742	894,095	919,129	944,865	971,321	998,518	1,026,476	1,055,218	1,084,764
<b>Employee Benefits:</b>															
Health Insurance															
City	3.5%	3,895,329	4,029,938	4,266,656	3,673,051	3,813,872	3,947,358	4,085,515	4,228,508	4,376,506	4,529,684	4,688,222	4,852,310	5,022,141	5,197,916
Schools	3.5%	5,684,919	5,881,371	6,226,841	6,851,450	7,114,128	7,363,122	7,620,832	7,887,561	8,163,626	8,449,352	8,745,080	9,051,158	9,367,948	9,695,826
Total	3.5%	<b>9,580,247</b>	<b>9,911,310</b>	<b>10,493,497</b>	<b>10,524,500</b>	<b>10,928,000</b>	<b>11,310,480</b>	<b>11,706,347</b>	<b>12,116,069</b>	<b>12,540,131</b>	<b>12,979,036</b>	<b>13,433,302</b>	<b>13,903,468</b>	<b>14,390,089</b>	<b>14,893,742</b>
Pension Assessment															
City	5.0%	3,384,373	3,586,161	3,730,940	3,954,752	4,127,452	4,333,824	4,550,515	4,778,041	5,016,943	5,267,790	5,531,180	5,807,739	6,098,126	6,403,032
Schools	5.0%	1,179,136	1,181,995	1,319,938	1,398,076	1,440,913	1,512,959	1,588,607	1,668,037	1,751,439	1,839,011	1,930,961	2,027,509	2,128,885	2,235,329
Total	5.0%	<b>4,563,509</b>	<b>4,768,156</b>	<b>5,050,877</b>	<b>5,352,828</b>	<b>5,568,365</b>	<b>5,846,783</b>	<b>6,139,122</b>	<b>6,446,078</b>	<b>6,768,382</b>	<b>7,106,801</b>	<b>7,462,141</b>	<b>7,835,248</b>	<b>8,227,011</b>	<b>8,638,361</b>
<b>Total Employee Benefits</b>		<b>14,143,756</b>	<b>14,679,466</b>	<b>15,544,374</b>	<b>15,877,328</b>	<b>16,496,365</b>	<b>17,157,263</b>	<b>17,845,469</b>	<b>18,562,147</b>	<b>19,308,513</b>	<b>20,085,837</b>	<b>20,895,443</b>	<b>21,738,717</b>	<b>22,617,102</b>	<b>23,532,106</b>
<b>Capital</b>															
Capital Outlay	3.0%	372,578	468,945	520,396	831,802	937,000	965,110	994,063	1,023,885	1,054,602	1,086,240	1,118,827	1,152,392	1,186,964	1,222,572
Debt Service (1)	5.3%	3,924,560	3,991,371	4,444,743	4,798,271	4,952,138	5,409,989	5,746,824	5,903,740	6,084,699	6,145,557	6,094,760	6,125,370	6,219,256	6,316,731
<b>Total Capital Investments</b>	5.0%	<b>4,297,138</b>	<b>4,460,315</b>	<b>4,965,139</b>	<b>5,630,073</b>	<b>5,889,138</b>	<b>6,375,099</b>	<b>6,740,887</b>	<b>6,927,626</b>	<b>7,139,300</b>	<b>7,231,796</b>	<b>7,213,587</b>	<b>7,277,762</b>	<b>7,406,219</b>	<b>7,539,303</b>
<b>TOTAL EXPENDITURES</b>	3.3%	<b>71,052,572</b>	<b>74,519,254</b>	<b>77,277,061</b>	<b>83,018,555</b>	<b>86,695,884</b>	<b>89,772,508</b>	<b>92,814,292</b>	<b>95,765,273</b>	<b>98,832,454</b>	<b>101,874,845</b>	<b>104,904,155</b>	<b>108,116,828</b>	<b>111,498,234</b>	<b>114,992,316</b>
<b>TOTAL REVENUE</b>	3.4%	<b>72,244,580</b>	<b>76,357,684</b>	<b>80,867,844</b>	<b>83,362,502</b>	<b>86,713,884</b>	<b>89,726,519</b>	<b>92,777,293</b>	<b>95,918,505</b>	<b>99,176,794</b>	<b>102,514,315</b>	<b>105,849,463</b>	<b>109,372,856</b>	<b>113,070,274</b>	<b>116,887,251</b>
<b>AVAILABLE BALANCE</b>		<b>1,192,008</b>	<b>1,838,430</b>	<b>3,590,782</b>	<b>343,947</b>	<b>18,000</b>	<b>-45,988</b>	<b>-36,999</b>	<b>153,232</b>	<b>344,340</b>	<b>639,470</b>	<b>945,308</b>	<b>1,256,028</b>	<b>1,572,040</b>	<b>1,894,934</b>

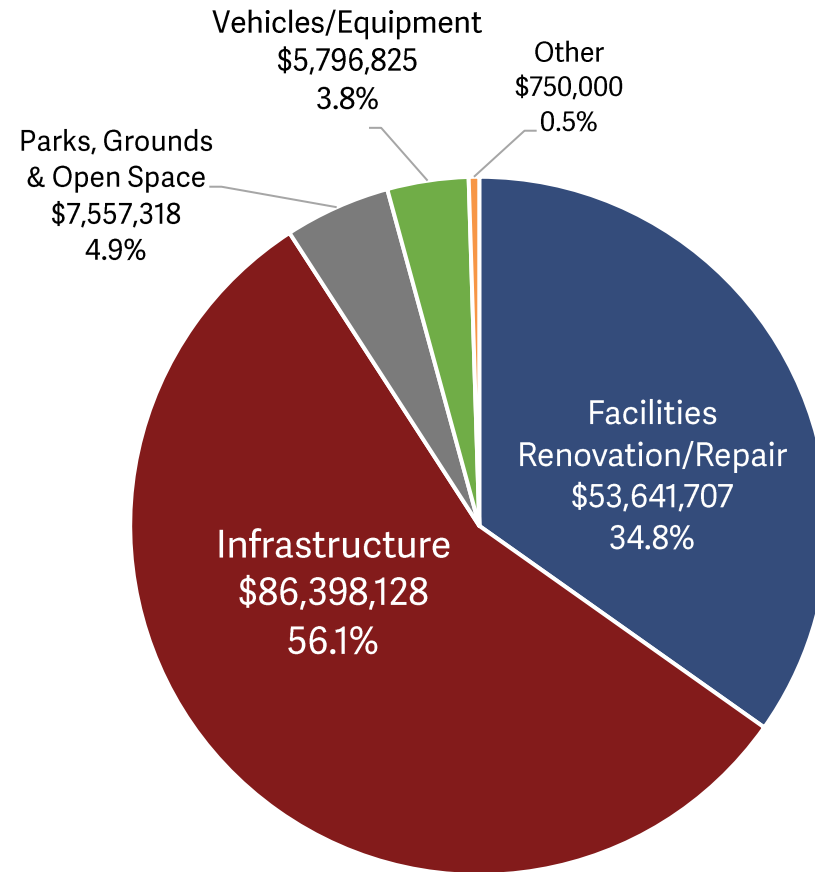
(1) Debt service projection equal to 2.5% of annual revenue each year.

# FY25-29 Capital Improvement Program

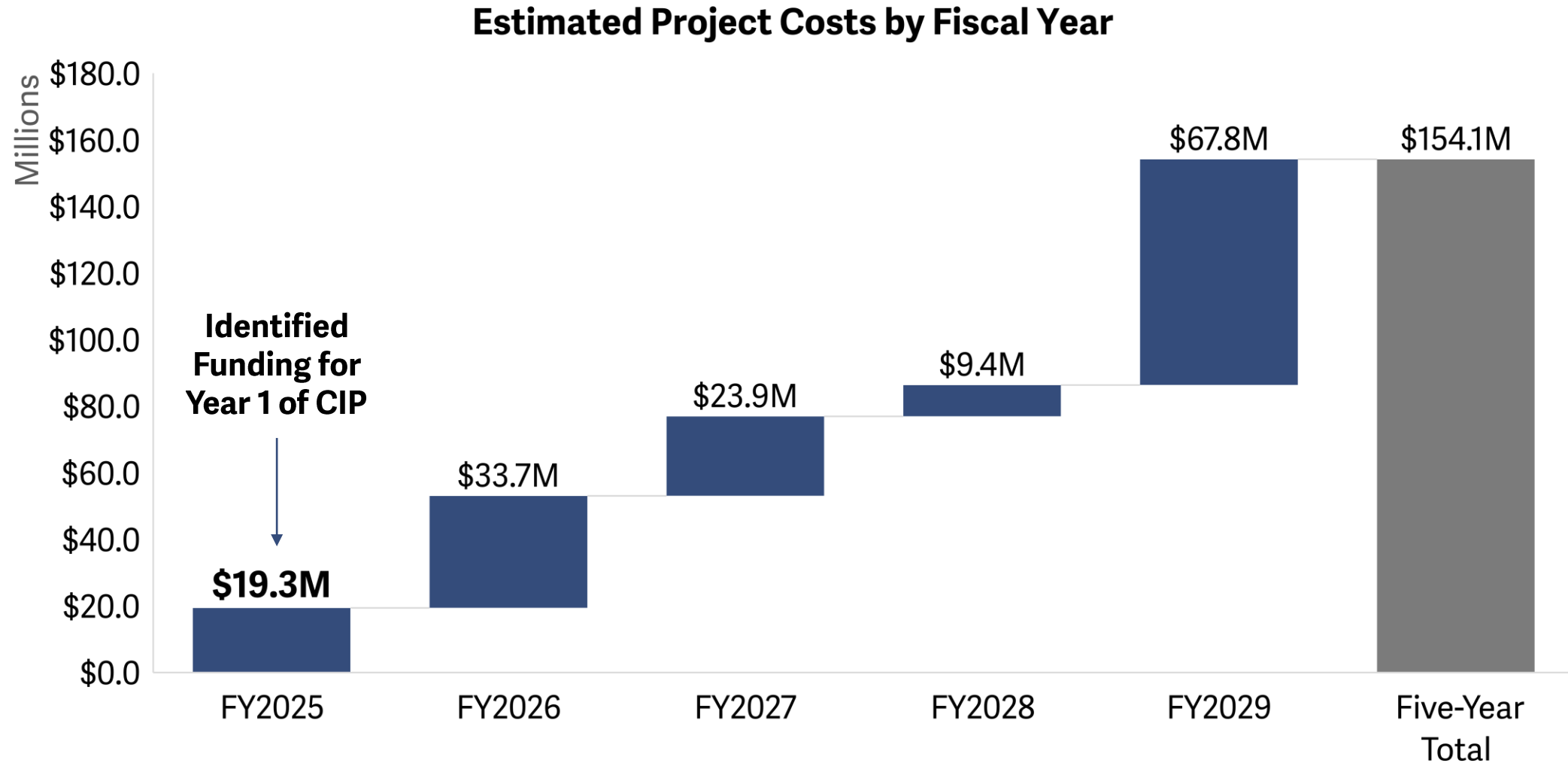
## Five-Year Project Costs by Department



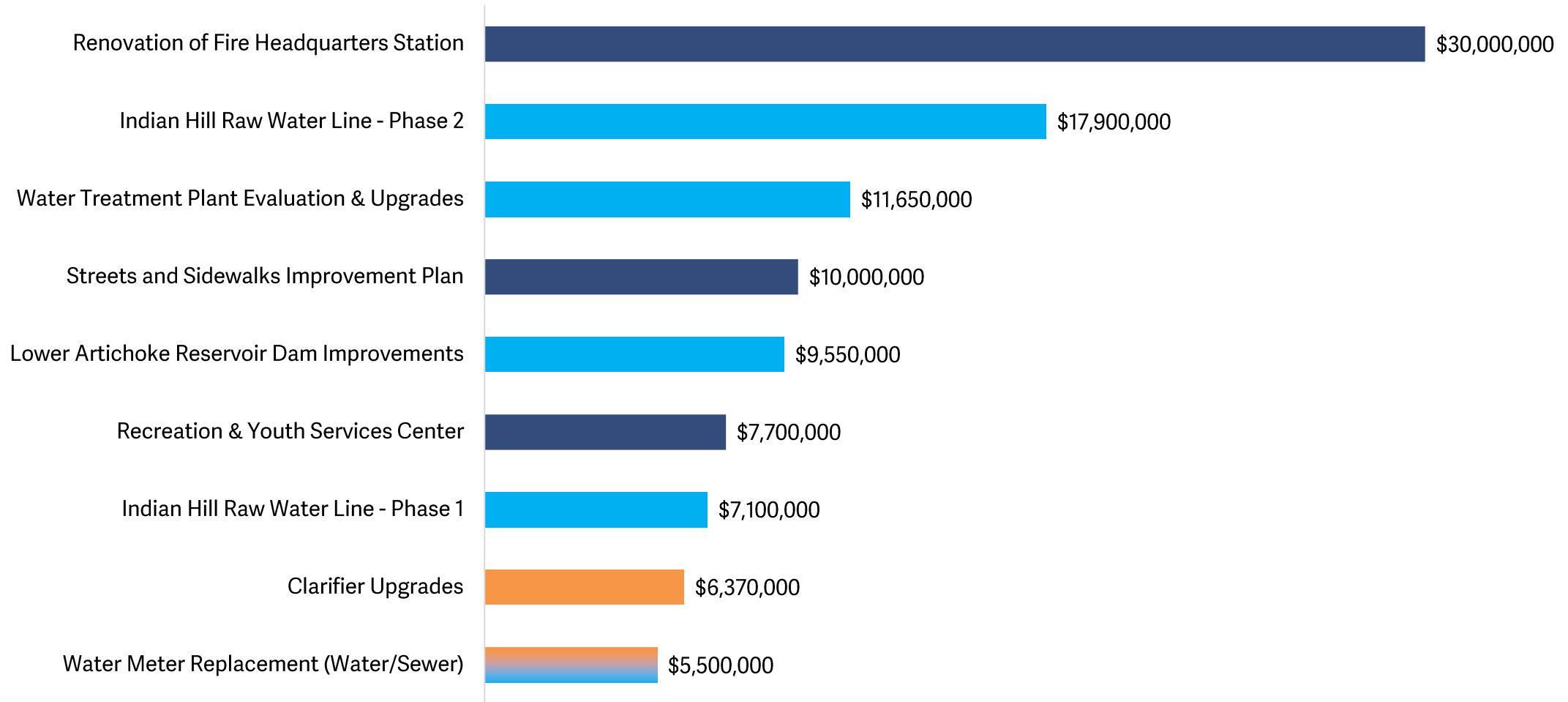
## Five-Year Project Costs by Category



# FY25-29 CIP Project Costs by Year



# CIP Projects >\$5M



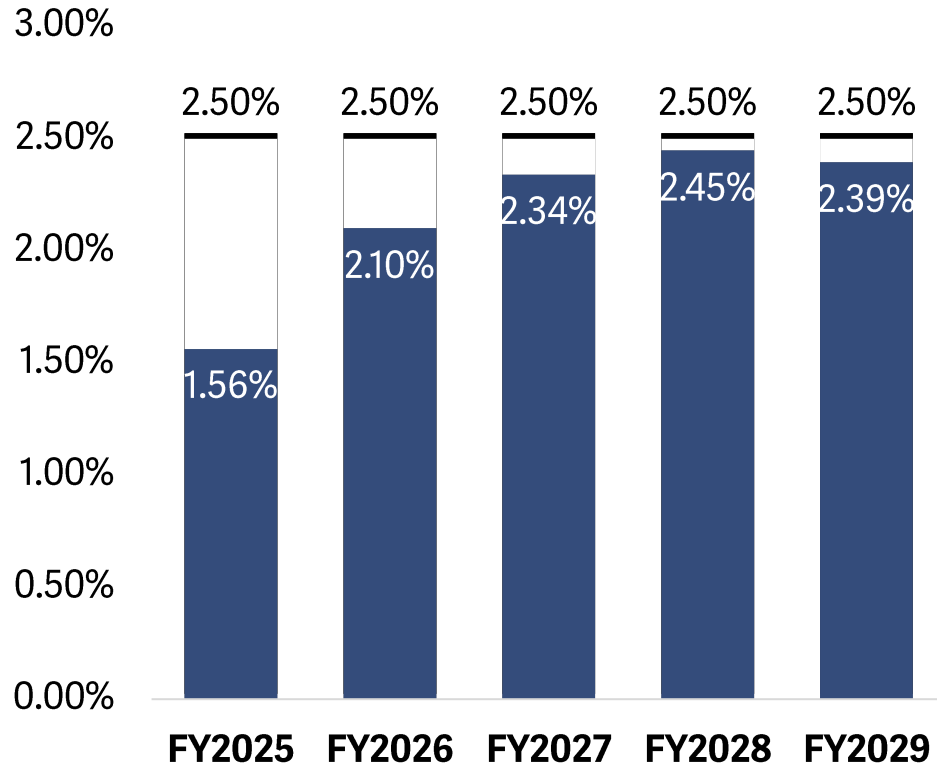
Accounts for \$106M or 69% of the total capital improvement program

# FY25-29 CIP Funding from General Fund

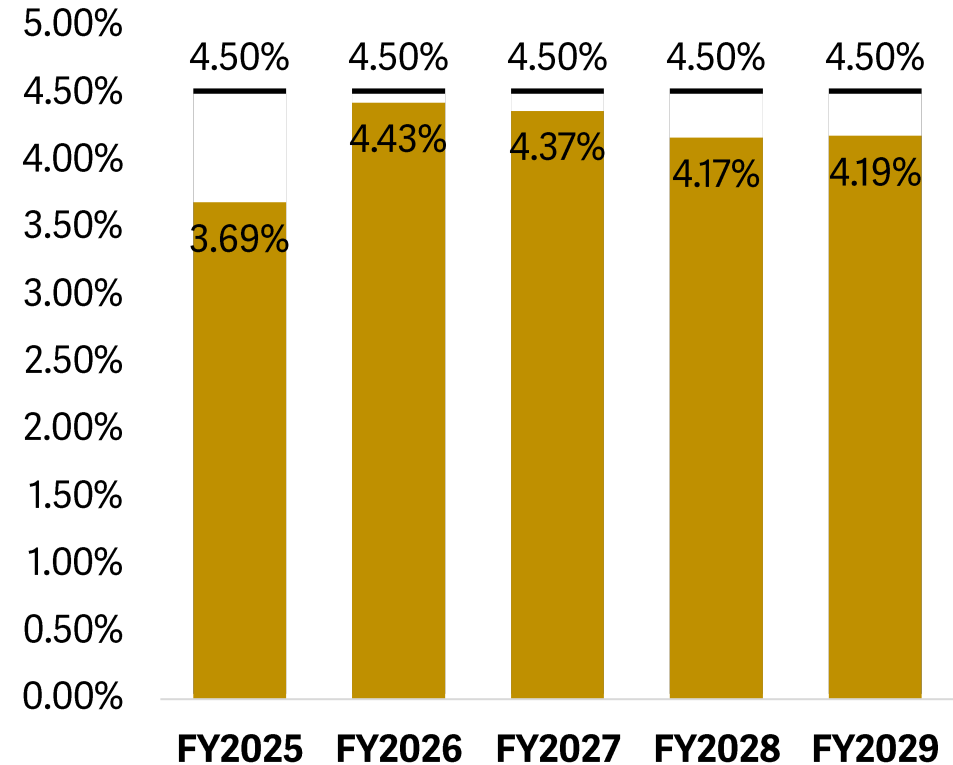
*Non-Exempt Debt Service  
vs. 2.5% Target Ratio*

*Non-Exempt Debt Service with Pay-As-You-Go Funding  
(Operating Budget and Free Cash)  
vs. 4.5% Target Ratio*

**Target #1: Non-Exempt Debt Service**



**Target #2: Non-Exempt Tax Burden**

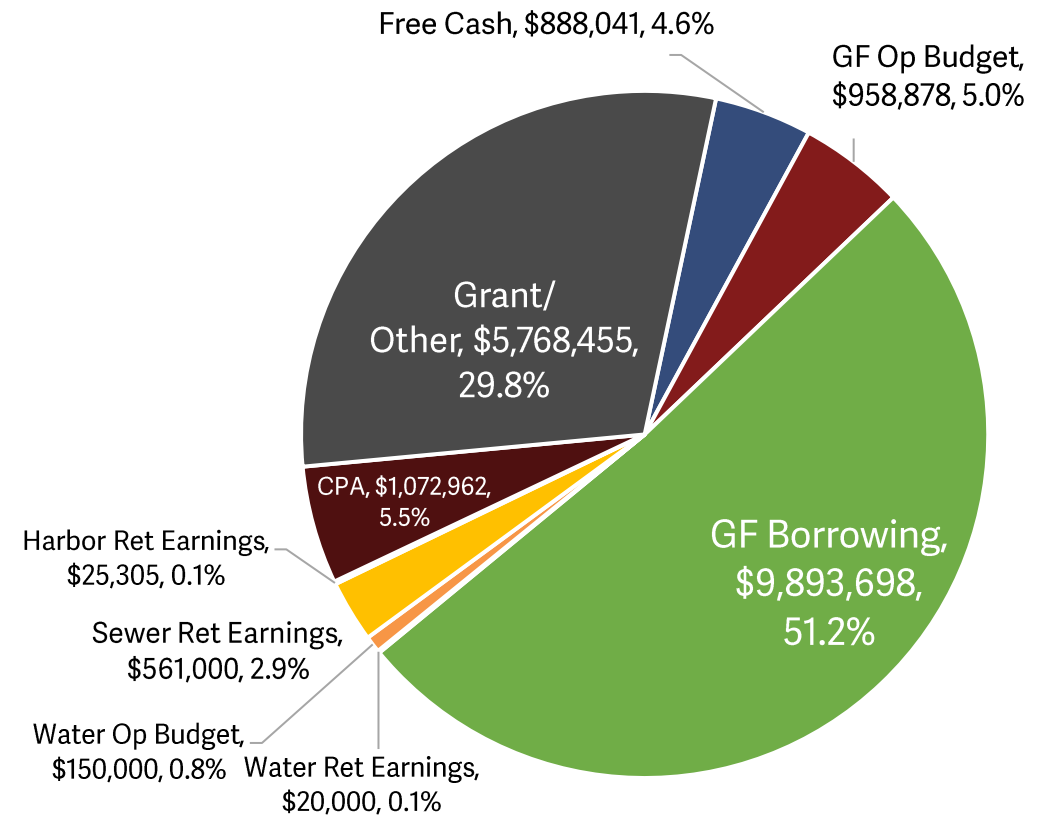


# FY2025 (Year 1) Funding Sources

See page 16 of CIP:

CIP #	Page #	Department	Project Description	GF-Free Cash	GF-Op Budget	GF-Borrowing	Water-Ret Earnings	Water-Op Budget	Sewer-Ret Earnings	Harbor-Ret Earnings	CPA-PAYGO	Grant/Other	Grand Total
IT02	18	Information Technology	City Building Security Upgrades	101,651						25,305		119,892	246,848
IT03	19	Information Technology	Hybrid Meeting Equipment Upgrades									75,000	75,000
PL01	20	Planning & Development	Central Waterfront Boardwalk Reconstruction								75,000		75,000
PL02	21	Planning & Development	Braunhardt Trail								25,000	175,000	200,000
FD01	22	Fire	Fire Headquarters Bathroom Renovation									50,000	50,000
FD04	25	Fire	Replace/Update Radio Equipment & Shed	135,000			20,000		20,000				175,000
PD02	29	Police	Cruiser/Vehicle Replacements		80,000								80,000
PD03	30	Police	Thirty Four (34) Taser Replacements									131,094	131,094
PD05	32	Police	Portable Radios									50,000	50,000
HM02	34	Harbormaster	Harbormaster Facility Solar Panels									100,000	100,000
HW01	36	DPS - Highway	Streets and Sidewalks Improvement Plan		675,000	379,177						945,823	2,000,000
HW02	37	DPS - Highway	Traffic/Safety Improvement Projects		100,000								100,000
HW04	39	DPS - Highway	Plummer Spring Bridge Replacement			1,031,982							1,031,982
HW05	40	DPS - Highway	City Hall Roof Replacement		7,000								7,000
HW06	41	DPS - Highway	City Hall Feasibility Study	50,000									50,000
HW07	42	DPS - Highway	Downtown Lighting									220,000	220,000
HW08	43	DPS - Highway	Vehicles and Equipment (All DPS Divisions)	441,000					36,000				477,000
PK01	44	DPS - Parks	Lower Atkinson Common Improvements								231,589	353,411	585,000
PK02	45	DPS - Parks	Atkinson Common Stone Tower Restoration								100,000		100,000
PK04	47	DPS - Parks	Woodman Park Improvements								98,563		98,563
PK05	48	DPS - Parks	Downtown Parks Improvements								56,250		56,250
PK07	50	DPS - Parks	Perkins Park Improvements								12,000		12,000
WA01	51	DPS - Water	Indian Hill Raw Water Line - Phase 1									800,000	800,000
WA07	57	DPS - Water	Water Main Replacement					150,000					150,000
WA08	58	DPS - Water	Water Meter Replacement (Water/Sewer)			2,423,101						326,899	2,750,000
SW07	65	DPS - Sewer	Waste Water Treatment Facility (WWTF) - Relocation						150,000				150,000
SW08	66	DPS - Sewer	WWTF Priority Equipment Replacement Program						355,000				355,000
RY01	73	Recreation & Youth Services	Recreation & Youth Services Center			5,800,000						1,900,000	7,700,000
SC01	74	Schools	School Security Upgrades		96,878								96,878
SC02	75	Schools	NHS Telephone System Replacement	43,000								82,000	125,000
SC03	76	Schools	NHS-Roof Replacement			146,709						113,414	260,123
SC04	77	Schools	Nock/Molin-Gym & Auditorium Roof Replacement			112,729						87,145	199,874
SC05	78	Schools	Bresnahan MDF AC Upgrade	50,000									50,000
SC06	79	Schools	Pick-Up Truck with Utility Body	67,390									67,390
SC07	80	Schools	NHS Integrated Arts Renovation Project-Phase 1									36,000	36,000
SC10	83	Schools	Molin Playground Matting									63,263	63,263
SC12	85	Schools	Nock/Molin-Additional Tennis Courts								474,560	21,195	495,755
SC15	88	Schools	Energy Reduction Projects									118,319	118,319
<b>Grand Total</b>				<b>888,041</b>	<b>958,878</b>	<b>9,893,698</b>	<b>20,000</b>	<b>150,000</b>	<b>561,000</b>	<b>25,305</b>	<b>1,072,962</b>	<b>5,768,455</b>	<b>19,338,339</b>

Year 1 Funding Sources



**Total FY2025 Estimated Project Costs = \$19,338,339**

# FY2025 (Year 1) Funding Request

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Funding will be or has been requested via:

- 1) FY2025 Capital Appropriation Request  
(TRAN00194\_05\_13\_2024)
- 2) FY2025 Operating Budget  
(ORDR00569\_05\_13\_2024)
- 3) Loan Orders (borrowing requests)
- 4) Gift Acceptances
- 5) Grant Acceptances

# TRAN00194\_05\_13\_2024

Dept.	Project	Free Cash	Water Retained Earnings	Sewer Retained Earnings	Harbor Retained Earnings	Paid Parking Fund	SCC Maint Revolving	SCC Project	Smart Growth 40R Incentives	RRFA Insurance Proceeds	RRFA Settlements	Rev Wire Inspection Fees	Total
DPS	Vehicles and Equipment (All DPS Divisions)	441,000		36,000									477,000
DPS	WWTF Priority Equipment Replacement Program			355,000									355,000
Info. Tech.	City Building Security Upgrades	101,651			25,305	25,046	29,981	13,001		51,864			246,848
DPS	Downtown Lighting					100,000			70,000			50,000	220,000
DPS	Streets/Sidewalks (C/Y 2025)										185,823		185,823
Fire	Replace/Update Radio Equipment & Shed	135,000	20,000	20,000									175,000
DPS	Wastewater Treatment Facility Relocation			150,000									150,000
Schools	NHS Telephone System Replacement	43,000							82,000				125,000
Schools	Pick-Up Truck with Utility Body	67,390											67,390
Fire	Fire Headquarters Bathroom Renovation								50,000				50,000
Police	Portable Radios								50,000				50,000
DPS	City Hall Feasibility Study	50,000											50,000
Schools	Bresnahan MDF AC Upgrade	50,000											50,000
<b>Total</b>		<b>888,041</b>	<b>20,000</b>	<b>561,000</b>	<b>25,305</b>	<b>125,046</b>	<b>29,981</b>	<b>13,001</b>	<b>252,000</b>	<b>51,864</b>	<b>185,823</b>	<b>50,000</b>	<b>2,202,061</b>

+ \$1,045,028 (special purpose appropriations) = **\$3,247,089** appropriation request



# City Council Actions Needed by Year-End

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- Vote on FY25 Budget (ORDR00569\_05\_13\_2024)
- Vote to “Adopt” 5-Year CIP (ORDR00570\_05\_13\_2024)
- Vote on FY25 Special/Capital Appropriations (TRAN00194\_05\_13\_2024)
- Vote on FY25 Water/Sewer Rates (*forthcoming*)
- Vote on FY25 Revolving Fund Limits (*forthcoming*)

# Budget Information

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All information provided during the workshops  
will be posted on the website:

<https://www.cityofnewburyport.com/budget>

[Home](#) » [Departments](#) » [Finance](#)

## Budget Documents Center

### **FY2025 Proposed Budget:**

- [FY2025 Proposed Budget](#)
- [FY2025-2029 Proposed Capital Improvement Program](#)
- [FY2025 Budget Workshop Schedule & Supplemental Information](#)

